Examiners’ Report

NEBOSH National Certificate in Fire Safety and Risk Management (NFC1)
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NEBOSH NATIONAL CERTIFICATE IN
FIRE SAFETY AND RISK MANAGEMENT

UNIT FC1:
FIRE SAFETY AND RISK MANAGEMENT

MARCH 2017

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NEBOSH (The National Examination Board in Occupational Safety and Health) was formed in 1979 as an independent examining board and awarding body with charitable status. We offer a comprehensive range of globally-recognised, vocationally-related qualifications designed to meet the health, safety, environmental and risk management needs of all places of work in both the private and public sectors.

Courses leading to NEBOSH qualifications attract around 50,000 candidates annually and are offered by over 600 course providers, with examinations taken in over 120 countries around the world. Our qualifications are recognised by the relevant professional membership bodies including the Institution of Occupational Safety and Health (IOSH) and the International Institute of Risk and Safety Management (IIRSM).

NEBOSH is an awarding body that applies best practice setting, assessment and marking and applies to Scottish Qualifications Authority (SQA) Accreditation regulatory requirements.

This report provides guidance for candidates and course providers for use in preparation for future examinations. It is intended to be constructive and informative and to promote better understanding of the syllabus content and the application of assessment criteria.

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General comments

Many candidates are well prepared for this unit assessment and provide comprehensive and relevant answers in response to the demands of the question paper. This includes the ability to demonstrate understanding of knowledge by applying it to workplace situations.

There are other candidates, however, who appear to be unprepared for the unit assessment and who show both a lack of knowledge of the syllabus content and a lack of understanding of how key concepts should be applied to workplace situations.

This report has been prepared to provide feedback on standard date FC1 examination sat in March 2017.

Feedback is presented in these key areas: responses to questions, examination technique and command words and is designed to assist candidates and course providers prepare for future assessments in this unit.

Candidates and course providers will also benefit from use of the ‘Guide to the NEBOSH National Certificate in Fire Safety and Risk Management’ which is available via the NEBOSH website. In particular, the guide sets out in detail the syllabus content for FC1 and tutor reference documents for each Element.

Additional guidance on command words is provided in ‘Guidance on command words used in learning outcomes and question papers’ which is also available via the NEBOSH website.

Candidates and course providers should also make reference to the FC1 ‘Example question paper and Examiners’ feedback on expected answers’ which provides example questions and details Examiners’ expectations and typical areas of underperformance.
Question 1

A fire risk assessment of a school’s textiles classroom has identified that small quantities of flammable liquids such as paints, varnishes and adhesives are being used.

(a) **Give the meaning of the term ‘flashpoint’**. (2)

(b) **Give the meaning of the term ‘auto-ignition temperature’**. (2)

(c) **Outline practical measures that should be considered in order to help reduce the risk from the storage of the flammable liquids**. (10)

(d) **Identify ways in which the occupants of the school could be at risk of harm from fire**. (6)

This question assessed candidates’ knowledge and understanding of learning outcomes 2.2: Explain the principles and conditions for the ignition of solids, liquids and gases; 3.2: Outline appropriate control measures to minimise fire and explosion risks; and 6.2: Outline the principles and practice of fire safety risk assessments including principles of prevention (measures to remove and reduce risk).

There were some good answers to parts (a) and (b). However, many candidates provided partial answers that were sufficient to gain only one of the two marks available in each section. For example, the majority of candidates knew that flashpoint related to the point at which vapour above a flammable liquid can be ignited, but did not specify that it is the minimum temperature of the liquid at which sufficient vapour is liberated that can be ignited.

Part (c) asked candidates to outline a range of practical measures to reduce the risk from storage of flammable liquids and was answered reasonably well. There were a number of responses that gave a limited number of measures which restricted the number of marks that could be awarded. Many candidates used the acronym VICES to structure their answer, but many outlined just one point related to each letter of the acronym and limited the number of marks that could be awarded to five. Course providers should refer candidates to the points raised in the examination technique and command word section in this report.

The last part of the question focused on ways that the school’s occupants could be harmed. There was a mixed response, with some answers focusing on faults in fire safety measures, rather than ways that people could be at risk of harm such as by breathing in smoke and toxic gases, burns by contact with heat or flame, being injured by falling structures, etc. It is important that candidates read and re-read the questions carefully to reduce the chances of misinterpreting them.

Question 2

**Outline reasons for investigating a major fire that has occurred in a workplace.** (8)

This question assessed candidates’ knowledge and understanding of learning outcome 1.6: Explain the purpose of, and the procedures for, investigating fires in the workplace.

This question specifically assessed candidates’ understanding of the reasons that fires should be investigated and for the most part candidates did well, with many gaining more than half marks.
There are a range of reasons for investigations to be carried out and most answers correctly included the need to determine the cause of the fire and to prevent a repeat occurrence. Answers that were limited tended not to go much further than this and did not consider other relevant reasons, such as to gather evidence in case there might be a civil claim or a prosecution in the future, or to assess damages for insurance claims. The need to identify any possible environmental implications of the fire in order for action to be taken to minimise any damage to the environment was a point missed by many candidates.

**Question 3**

*Identify FOUR methods by which heat may be transferred during a fire AND describe how EACH can cause the fire to spread.*

This question assessed candidates’ knowledge and understanding of learning outcome 2.4: Describe the principles of fire growth and fire spread.

This was the best answered question on the paper with candidates showing a good level of understanding of those principles. Most candidates successfully identified all four means of heat transfer and were able to describe how each contribute to the spread of fire. The most common error was where some candidates confused the terms ‘convection’ and ‘conduction’.

**Question 4**

*Automatic fire detection systems are designed to detect products of fire without human intervention.*

*Identify TWO types of:*

(a) smoke detector;  
(b) heat detector

*AND, in EACH case, outline how it detects products of combustion.*

This question assessed candidates’ knowledge and understanding of learning outcome 4.3: Outline the methods and systems available to give early warning in case of fire, both for life safety and property protection.

There are a number of different types of smoke and heat detector that can be used in automatic detection systems and many candidates were able to successfully name two types of each. However, there were a variety of responses from candidates when attempting to outline how each detect products of combustion. Some candidates seemed to mix up different types of detector, for example correctly identifying the ionising smoke detector, but then outlining how an optical detector works, thus limiting marks that could be awarded.

Candidates who correctly identified detector types such as ionising, optical and beam smoke detectors; and fixed and rate of rise heat detectors, coupled with a relevant outline of their mode of operation, gained good marks.
Question 5  **Outline** the principles of prevention that must be applied when considering fire safety measures to help ensure the safety of people and premises from the effects of fire. (8)

This question assessed candidates’ knowledge and understanding of learning outcome 6.2: Outline the principles and practice of fire safety risk assessments including principles of prevention (measures to remove and reduce risk).

The principles of prevention that are applied when deciding upon fire safety measures are written in relevant legislation such as the Regulatory Reform (Fire Safety) Order 2005, the Fire (Scotland) Act 2005 and the Fire and Rescue Services (Northern Ireland) Order 2006. These important principles should be known by anyone involved in fire safety. Responses to this question were limited, with many answers giving lists of various practical fire safety measures that were not asked for. It must be emphasised again that candidates must read and re-read questions carefully to reduce the chance of misinterpreting questions.

Those candidates who knew the principles that include avoiding risk, evaluating risk that cannot be avoided, combatting risk at source, etc tended to gain very high marks on this question.

**Question 6**

(a) For **BOTH** an alterations notice and a prohibition notice, **outline**:

(i) the circumstances in which an enforcement officer may serve the notice; (2)

(ii) the types of action that the notice may require of the recipients; (2)

(iii) the effect on the notice of lodging an appeal against it. (2)

(b) **Outline** the possible penalties for failure to comply with any enforcement notice issued under the Regulatory Reform (Fire Safety) Order 2005 or the Fire (Scotland) Act 2005. (2)

This question assessed candidates’ knowledge and understanding of learning outcome 1.3: Describe the roles and powers of enforcement agencies and other external agencies in relation to fire safety.

There was a limited response to this question with many candidates gaining less than half marks. In particular, there seemed to be a lack of understanding of the purpose of an alteration notice and many candidates confused it with an enforcement notice. An alteration notice requires the responsible person to notify the enforcing agency of any proposed changes to a building before making them and can be served if an enforcing officer considers there to be a serious risk of harm caused by fire in a premises or considers there would be if a change was made to the building.

There was a better understanding of prohibition notices with many candidates correctly outlining when such a notice may be served and what it would mean to the recipients.

Part (b) was not well answered with many candidates not knowing the correct penalties for failing to comply with notices.
Question 7  **Outline** reasons for conducting fire drills in a workplace.  \( (8) \)

This question assessed candidates’ knowledge and understanding of learning outcome 5.2: Describe the development and maintenance of a fire evacuation procedure.

There was a good response to this question with most candidates gaining half marks or more. Many answers outlined a good range of valid reasons for conducting fire drills, such as to improve response times in fire evacuations, giving the opportunity for people to become familiar with fire alarm activations and how to safely leave the building, etc.

Some candidates did limit their answers by giving insufficient information to satisfy an ‘outline’ question, or by repeating similar points in their answers. It is important for candidates to familiarise themselves with the level of detail needed for the different command words used in questions and to check back on points they have written in answers to avoid giving very similar information multiple times in an answer, for which marks cannot be awarded more than once.

Question 8  (a) **Outline** ways by which pollutants from the site of a fire can enter the water ecosystem.  \( (3) \)

(b) **Identify** means that can be employed to contain fire-fighting water run-off.  \( (5) \)

This question assessed candidates’ knowledge and understanding of learning outcome 4.6: Outline steps to minimise the environmental impact of fire and fire-fighting operations.

This question was well-answered by most candidates. Means by which pollutants could enter the water ecosystem, such as via surface water drainage and run-off into the ground, rivers and streams, were well known and most answers included a good range of means to contain fire-fighting water. This indicates that this part of the syllabus seems to be taught well by course providers and is understood by candidates.

Question 9  (a) **Identify** the components of the fire triangle.  \( (3) \)

(b) **Explain** conditions required for a combustion process to be maintained.  \( (5) \)

This question assessed candidates’ knowledge and understanding of learning outcome 2.1: Explain the principles of the combustion process in relation to fire safety.

The fire triangle is a familiar and well-known concept and nearly all candidates gained full marks for part (a) of this question.

Part (b) was less well answered by many candidates. There were numerous examples of insufficient detail being given to satisfy an ‘explain’ question, with some candidates giving little more information that had already been given in part (a). Candidates were expected to be able to explain that combustible fuel of an appropriate chemical composition must be present, heat from external sources or from the fire itself will heat and ignite unburned fuels, and oxygen must be present to react chemically with fuel.
Question 10  
A fire risk assessment is being conducted on a work process that involves dangerous substances. It has been determined that it is not possible to avoid the use of the substances or to reduce the quantities involved in the process.

Outline measures that should be considered to help reduce the fire risk from the dangerous substances.

This question assessed candidates’ knowledge and understanding of learning outcome 3.2: Outline appropriate control measures to minimise fire and explosion risks.

Responses to this question were mixed with some candidates outlining a good range of suitable measures. However, some candidates limited their answers by considering measures suitable for one type of dangerous substance (e.g., gas cylinders) rather than for the whole range. In doing this, candidates missed out on marks for relevant points, such as segregating incompatible substances and using various means of explosion pressure relief and fire suppression systems.

Candidates are advised to take care when reading questions so as to not restrict themselves to a particular aspect of a topic when addressing questions that do not focus on a narrow part of the topic.

Question 11  
Outline key features of a fire safety policy.

This question assessed candidates’ knowledge and understanding of learning outcome 1.4: Outline the key features of a fire safety policy.

There was a mixed response to this question with some very good answers where candidates gained more than half marks. However, many candidates gave limited responses that focused inappropriately on giving many examples of fire safety measures that was not asked for. Candidates gained good marks when they gave a broader range of points around relevant features such as recognising responsibility for fire safety, setting roles for fire safety management in the organisation and setting arrangements for ensuring fire safety, etc.
Examination technique

The following issues are consistently identified as the main areas in need of improvement for candidates taking Certificate level qualifications:

Candidates misread/misinterpreted the question

Candidates misreading or misinterpreting the question is by far the most common cause of candidates not gaining the maximum marks available.

NEBOSH questions are systematically and carefully prepared and are subject to a number of checks and balances prior to being authorised for use in question papers. These checks include ensuring that questions set for the Certificate level qualifications relate directly to the learning outcomes contained within the associated syllabus guides. The learning outcomes require candidates to be sufficiently prepared to provide the relevant depth of answer across a broad range of subject areas. For example, a candidate could be asked about the causes of stress, or could be asked about the effects of stress. A question could require a response relating to the principles of fire initiation, or a question could require a response relating to the spread of fire. Therefore, a candidate should focus not only on the general topic area (e.g. stress, fire) but also the specific aspect of that subject to which the question relates.

Candidates must also pay attention to the command word. For example, a question could ask candidates to ‘identify’ the hazards associated with demolition work’, or a question from the same element could ask candidates to ‘outline’ the control measures required during demolition work’. Candidates appear to focus solely on the object of the question (demolition) and do not pay sufficient attention to the subject (hazards or control measures in the examples given) or the command word (‘identify’ or ‘outline’ in the examples given). There is often some confusion between hazard and risk. If a question requires an outline of hazards for a given situation, candidates must be careful not to provide risks, or even in some circumstances precautions, as they will not be able to attract marks.

Examiners suggest that while many candidates do begin their answer satisfactorily and perhaps gain one or two marks, they then lose sight of the question and include irrelevant information. Although further points included in an answer can relate to the general subject area, these points are not focused on the specific learning outcome and marks cannot be awarded. However, some candidates appear to misread or misinterpret several questions. This situation is more likely due to candidates preparing for the examination with a number of memorised answers obtained through rote-learning, that again can provide answers that are loosely associated with the subject matter but do not provide answers specific to the question. Such an approach is clearly evident to an Examiner and demonstrates little understanding of the subject matter and marks are not awarded.

Candidates did not respond effectively to the command word

A key indicator a question will be the command word, which is always given in bold typeface. The command word will indicate the depth of answer that is expected by the candidate and relates to the amount of detail that should be included in each point of the answer.

The learning outcomes in each element of all syllabus guides include the relevant command word that dictates the level of detail that should be covered in a course of study and the depth of answer that a candidate would be expected to provide in an answer to an examination question.

Examiners report that candidates continue to incorrectly observe the command words and therefore compromise their ability to gain the marks available. The majority of cases where command words are not observed relate to insufficient detail being given by a candidate in their examination answer. A significant number of candidates, irrespective of the command word given in the question, provide all answers in the form of a brief list of one or two words. This would normally not be sufficient to gain marks where the command word given was ‘outline’, ‘explain’ or ‘describe’, all of which require answers of more than one or two words.
Some candidates do provide too much information, which would not be required where a command word limits the expected answer to ‘give’ or ‘identify’. Candidates would not be penalised for providing excessive detail but this would not be an efficient use of the time allocated.

Course providers should ensure that learning materials complement the command words in the syllabus guide and the NEBOSH guidance on command words and that sufficient time is given to advising candidates on suitable examination technique during a course of study.

**Candidates unnecessarily wrote the question down**

Developing a time plan is a key element in preparing for an examination. Advice included on Certificate question papers suggests that 30 minutes should be allocated for the answer to the long 20-mark question, and 90 minutes should be allocated to the answers for the remaining ten, 8-mark short questions. Therefore there are around 9 minutes available to answer an 8-mark question. This time will be required for reading the question properly at least twice, developing an answer plan, and then committing the answer to paper while regularly referring back to the question in order to maintain focus. Therefore any inefficient use of this time should be avoided.

The efficient use of this time is essential in order to ensure that all questions can be answered within the 2 hours available. Many candidates feel it necessary to write out the question, in full, prior to providing their answer and although this practice will not lose marks it will lose valuable time. A significant number of candidates do not answer all of the questions in the time permitted and do not complete the question paper, some of whom obviously run out of time.

**Candidates provided rote-learned responses that did not fit the question**

It is clear that there are a significant number of candidates who seem to recite answers in the examination that have been rote-learned in advance and do not answer the question.

While knowledge of material forms a part of the study for a Certificate-level qualification, a key aspect being assessed is a candidate’s understanding of the subject and reciting a pre-prepared and memorised answer will not show a candidate’s understanding. In fact, if a candidate gives a memorised answer to a question that may look similar, but actually is asking for a different aspect of a topic in the syllabus, it shows a lack of understanding of the subject and will inevitably result in low marks being awarded for that answer.

**Candidates repeated the same points but in different ways / Candidates provided the same answer to different questions**

There are instances where candidates repeat very similar points in their answers, sometimes a number of times. This is easily done in the stressful environment of the examination. However, once a point has been successfully made and a mark awarded for it, that mark cannot be awarded again for similar points made later in the answer.

Candidates are advised to practise examination technique in their preparations to avoid this kind of pitfall. Writing an answer plan where points can be ticked off when made, or structuring an answer so that each point made is clearly shown, for example by underlining key points, can be of great use. This technique aids candidates and makes it much clearer in the stress of the examination for candidates to see which points have been made and reduce the chances of the same point being made several times.

**Candidates did not answer all of the questions**

It has been noted that a number of candidates do not attempt all of the questions and of course where a candidate does not provide an answer to a question, no marks can be awarded. This seriously affects the potential marks available and the possibility of achieving a pass. Course providers must emphasise the importance of attempting all questions in order to maximise the opportunity to attract marks.

There can be several reasons for this issue: running out of the allocated time for the examination, not knowing the answer to the question, or forgetting to answer a question. Questions can be answered in any order and answers can be written in any order in the answer book provided. Candidates are advised to clearly keep track of questions they have attempted, such as
marking them on the question paper that would minimise the risk of inadvertently missing a question to answer.

If the subject of the question is unfamiliar or the answer is not known, then it will be challenging to provide an answer. This can result from rote-learning and preparing for an examination with a number of memorised answers, or simply not being adequately prepared for the examination across the breadth of the syllabus. There is always the risk of a candidate ‘going blank’ in an examination situation, in which case candidates should be prepared with some techniques to help. Rather than trying to remember what was taught or what has been read, ask yourself ‘what would I do, in this situation?’. Reference to personal application or experience is sometimes enough to stimulate an answer that otherwise may have been missed. Alternatively, candidates can go back to first principles and break a question down into elements such as ‘people’, ‘equipment’, ‘materials’ and the ‘working environment’. Approaching a question in small sections can minimise the risk of being overwhelmed by it as a whole.

Running out of time can be avoided by having an examination time plan and working to it. The question paper advises that you should spend 30 minutes on the long answer (question 1) and 90 minutes on the remaining ten short answer questions. This will provide around 9 minutes per short answer, follow the clock and when the time per question has expired, move on. Answering a question partly is better than not answering at all.

**Candidates did not allocate enough time to the question / Time management**

In a number of cases question 1 is left until last or later in the question paper and does not appear to be answered completely. Other candidates appear to rush the last one or two questions by providing very brief or bullet point answers, even when these questions require an outline. This indicates a lack of time management. It is advised that course providers and candidates spend time developing the skill of writing answers to questions bearing in mind the number of marks and time available. A 20-mark question requires significantly more detail than an 8-mark question.

Candidates might benefit from writing abbreviations to save time and to recognise that there is no need to write out the question at the beginning of their answer. Standard abbreviations such as HSE, RIDDOR, COSHH, PPE and DSE are acceptable.

**Candidates’ handwriting was illegible**

Sometimes Examiners have difficulty in reading the handwriting of some candidates. Although allowances are made for candidates under the pressure of an examination, course providers must remind candidates that their writing needs to be legible or valuable marks may not be picked up during marking.

There is a minimum literacy requirement for candidates on NEBOSH qualifications. As stated in the syllabus guides the standard of English required by candidates studying for Certificate level must be such that they can both understand and articulate the concepts contained in the syllabus.

NEBOSH recommends to accredited course providers that candidates taking this qualification should reach a minimum standard of English equivalent to an International English Language Testing System score of 6.0 or higher in IELTS tests in order to be accepted onto a Certificate level programme.

For further information please see the latest version of the IELTS Handbook or consult the IELTS website: [http://www.ielts.org/institutions/test_format_and_results.aspx](http://www.ielts.org/institutions/test_format_and_results.aspx)

Candidates wishing to assess their own language expertise may consult the IELTS website for information on taking the test: [https://www.ielts.org/](https://www.ielts.org/)

Course providers are reminded that they must ensure that these standards are satisfied or additional tuition provided to ensure accessible and inclusive lifelong learning.
Command words

Please note that the examples used here are for the purpose of explanation only.

Outline

The command word ‘outline’ is by far the most challenging for candidates. Referring to the NEBOSH guidance on command words available on the NEBOSH website, ‘outline’ means “To indicate the principal features or different parts of”.

Many candidates do not give sufficient detail in order to warrant an ‘outline’ answer. The NEBOSH guidance on command word states that “an exhaustive description is not required. What is sought is a brief summary of the major aspects of whatever is stated in the question”.

If the use of the command word in everyday language or conversation is considered it may help the candidate understand what is required. If asked to ‘outline’ the risks to an operator when manually closing a valve’ an answer such as ‘cuts, bruises, burns and strains’ would be insufficient as this represents a listed answer. However, ‘cuts from contact with sharp edges of the hand wheel, bruises from impact with adjacent plant items, burns from contact with adjacent uninsulated pipe work and strains from using excessive force’ would be sufficient.

Explain

The command word ‘explain’ requires the candidate to provide an understanding of the subject of the question and will usually be used in conjunction with ‘why’ or ‘how’. Such as ‘explain how an interlocked guard operates’ or ‘explain why a forklift truck may overturn’.

Some candidates approach an ‘explain’ question the same as an ‘outline’ and provide a number of individual points rather than providing an explanation as to how something operates or why something occurs. While some candidates do answer such questions sufficiently and satisfactorily, other candidates have difficulty in explaining in a logical sequence and many repeat the same point.

Identify

‘Identify’ questions require the name or title of an item, such as, ‘identify the effects of electricity on the human body’, or ‘identify the features of a vehicle route’. In most cases one or two words will be sufficient and further detail will not be required to gain the marks.

For example, if asked to ‘identify types of equipment found in an office’ appropriate answers could be personal computer, printer, telephone, photocopier, etc. There would be no need to embellish those points with a description of the equipment or its function.

However, in contrast to ‘outline’ answers being too brief, many candidates feel obliged to expand ‘identify’ answers into too much detail, with the possible perception that more words equals more marks. This is not the case and course providers should use the NEBOSH guidance on command words within their examination preparation sessions in order to prepare candidates for the command words that may arise.

Describe

The command word ‘describe’ clearly requires a description of something. The NEBOSH guidance on command words says that ‘describe’ requires a detailed written account of the distinctive features of a topic such that another person would be able to visualise what was being described.

If asked to describe the clock in the examination room, a person would have little difficulty in doing so and would most probably refer to its shape, its size, the colour of the clock and the style of numerals. Answers to such a question would almost certainly not result in general unconnected information about clocks, the history of clocks, or an explanation of why the clock is present in the room. Candidates should consider the general use of the command word when providing examination answers.
Give

‘Give’ questions require a statement that is relevant to the subject asked for in the question but additional explanation is not required. Often, ‘give’ questions ask for the meaning of a particular term. While detailed explanation of the application of the term would not be required, a correct knowledge of the term itself is needed in order for the Examiner to award marks.

For additional guidance, please see NEBOSH’s ‘Guidance on command words used in learning outcomes and question papers’ document, which is available on our website: www.nebosh.org.uk/students/default.asp?cref=1345&ct=2.